

Wisconsin Interscholastic Athletic Association



2013-14



# Annual Meeting

*Membership ∞ Leadership ∞ Loyalty*

**2013-14**

**REGISTRATION  
&  
COFFEE**

*8 – 9 a.m.*

*Commons*

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**ANNUAL MEETING**

***Expo 3A, 3B and 4***

***9 a.m.***

***Board of Control President  
Dean Sanders Presiding***

- I. Opening Remarks*
- II. Minutes of 2013 Meeting*
- III. Treasurer's Report – Corey Baumgartner*
- IV. Elections Status*
  - (Board of Control & Advisory Council)*
- V. Open Forum*
- VI. Vote on Amendments*
- VII. Director's Report*
  - a. Old Business*
  - b. New Business*
- VIII. Announcements*
- VIV. Adjournment*

## Board of Control



Dean Sanders  
Lake Mills  
President



Brad Ayer  
Clear Lake



Terry Reynolds  
Pittsville



Mike Beighley  
Whitehall



Corey Baumgartner  
Kiel



Brian Busler  
Oregon



Steven Knecht  
Kenosha Public Schools



Bill Yingst, Sr.  
Durand



Pam Foegen  
La Crosse



Keith Posley  
Milwaukee Public Schools



Ted Knutson  
Aquinas

## Advisory Council



Lisa Albrecht  
Westosha Central



Dennis Birr  
New Lisbon



Scott Bleck  
Weyauwega-Fremont



Eric Burling  
Burlington



Eric Coleman  
Milwaukee Public Schools



Mike Gosz  
Hamilton



Kurt Gundlach  
Marinette



Brian Henning  
New Auburn



Kimbert Kaukl  
River Valley



Bernie Nikolay  
Cambridge



Neil O'Connell  
Racine Saint Catherine's



Patrick Olson  
Prairie Farm



Barry Rose  
Cumberland



Todd Sobrilsky  
Brookfield Central



Dave Steavpack  
Ashwaubenon



Jennifer Vogler  
Greenwood



Reed Welsh  
Abbotsford



Scott Winch  
Stratford

## Sports Advisory Committee

Otis Chambers, Bay Port  
Renee Chapek, Amery  
Tim Collins, Big Foot  
Nathan DeLany, Marshfield

Cora Dillin, Necedah  
Dan Domach, Waukesha South  
Stephanie Hauser, Stevens Point  
Jim Langkamp, Baraboo

Mike McHugh, DeForest  
Linda Olson, Freedom  
Peggy Seegers-Braun, Divine Savior  
Holy Angels

James Sekel, Cadott  
Brittany Spencer Grant, New Glarus  
Jill Stobber, Hartford Union

**2013-14**

## **Wisconsin Interscholastic Athletic Association**

5516 Vern Holmes Drive  
Stevens Point, WI 54482-8833

phone: (715) 344-8580

fax: (715) 344-4241

email: [info@wiaawi.org](mailto:info@wiaawi.org)

website: [www.wiaawi.org](http://www.wiaawi.org)

### **Executive Staff**



Dave Anderson  
Executive Director



Wade Labecki  
Deputy Director



Debra Hauser  
Associate Director



Tom Shafranski  
Assistant Director



Marcy Thurwachter  
Assistant Director



Todd Clark  
Communications Director

### **Staff**

Executive Director . . . . . Dave Anderson

Administration Coordinator . . . . . Julie Kage

Deputy Director . . . . . Wade Labecki

Administrative Assistant . . . . . Hydie Laidlaw

Associate Director . . . . . Debra Hauser

Administrative Assistant . . . . . Candace Ostertag

Assistant Director . . . . . Tom Shafranski

Administrative Assistant . . . . . Deb Lepak

Assistant Director . . . . . Marcy Thurwachter

Administrative Assistant . . . . . Sheila Schulfer

Communications Director . . . . . Todd Clark

Office Manager . . . . . Joan Gralla

Technology Coordinator . . . . . Eric Dziak

Controller . . . . . Debbie Tork

Officials Liaison . . . . . Kristen Spencer

Print Production Coordinator . . . . . Lisa Gagas

Printer . . . . . Sandy Zastrow

Systems Coordinator . . . . . Dorothy Sankey

Ticket Coordinator . . . . . Kassie McGettigan



# 2013-14 Presidents Report

Welcome to the 2014 Annual Meeting of the Wisconsin Interscholastic Athletic Association! In my mind this is the most important meeting that the WIAA conducts every year because it is the opportunity for all members of the Association to come together; learn from each other; listen to concerns from all member schools across the state and give direction to the Board of Control and Executive Staff for the upcoming year.

President John F. Kennedy once said “To those whom much is given, much is expected.” This saying rings very true at this meeting as the membership will have to deal with many topics of great importance. The topics of the day will drive the WIAA for years to come and the outcome of these topics will affect student/athletes for years to come. This is something that we cannot take lightly – the affect that our decisions will have on children from the entire state for years to come.



Today, we have been given expectations for all of the children of our state for years to come and we must lead with their needs in mind not our own. We have been given the duty to make tough choices, make decisions that will affect students we do not even have in our schools yet and to make sure that we are fair to all children. Much should be expected from us today as a membership of schools that are moving forward for the betterment of all children. I take this very seriously and know that each of you do also.

Already this year, we have made decisions directed at enriching the interscholastic experiences and the well-being of student-athletes. We are dedicated to making school-based athletics a safe environment. In January, we passed a football acclimatization plan for this fall that addresses heat-related health issues. For athletic administrators, we were successful on behalf of our member schools to amend the concussion law requiring education for each student once during the year instead of each sport season.

The membership has engaged in other decisions and discussions with the fall Area Meetings and through the democratic committee process. The boys' soccer season will be adjusted to start and end a week later beginning next fall.

Our members signaled a shift to our traditional philosophy regarding hosting playoff football games. In January, we accepted the coaches' recommendation to grant the highest seeded teams to host through Level 3 of the football playoffs. We also established a tournament opportunity for members sponsoring eight-player football a year after the number of programs reaches 30, beginning as early as 2015. Also, no longer will schools lose their privileges to host playoff football games for missing facility availability deadlines. The only need to report would be for changes that would alter availability.

We've also been immersed in conversations on the proposed Constitutional amendments and editorial changes we are addressing today. They include the prospects of returning the authority of conference alignment back to member schools, imposing a multiplier for a segment of our membership, and clarifying existing restitution language for member schools seeking legal action against the Association.

Thank you again for your attendance. Please make sure to become involved in the process today because each of your voices is important. Have a great end to the 2013-2014 school year!

A handwritten signature in black ink that reads "Dean E. Sanders". The signature is fluid and cursive.

Dean Sanders, President, Board of Control  
Lake Mills Area Schools

# Mission

## The purpose of this Association is threefold:

- A. To organize, develop, direct, and control an interscholastic athletic program which will promote the ideals of its membership and opportunities for member schools' participation.
- B. To emphasize interscholastic athletics as a partner with other school activities in the total educational process, and formulate and maintain policies which will cultivate high ideals of good citizenship and sportsmanship.
- C. To promote uniformity of standards in interscholastic athletic competition, and prevent exploitation by special interest groups of the school program and the individual's ability.

Note: The WIAA membership-sponsored tournaments are the collective property of the Association and not of any individual member. The Association reserves the right to promote and advance the membership's interests with publication information; exclusive arrangements to create recognition and exposure for school-sponsored activities; restrictive policies prohibiting exploitation and commercialization of membership-sponsored tournaments; appropriate proprietary interests; and the use of images or transmissions identifying students, administrative personnel and member school marks.

## History

The WIAA takes pride in proclaiming that it is the first high school athletic association organized in the country.

The history of the WIAA goes back to late 1895 and early 1896 when meetings were held involving people interested in promoting (but not necessarily regulating) athletic competition among Wisconsin high schools.

The meetings came about as a result of a state track & field meet conducted in May of 1895 by the University of Wisconsin in Madison. This meet was one of the first such ventures undertaken in the United States.

The first formal effort by school administrators to become involved in high school athletics came in December of 1896 at a meeting of "City Superintendents and High School Section" of the State Teachers Association.

The WIAA goes back to that meeting for its year of origination, thus the 2013-14 school year marks the 119th for the WIAA. The centennial year of the WIAA was celebrated in 1995-96.

A committee was appointed at that meeting in 1896 to develop rules to govern athletic contests. A year later, there was another meeting to discuss rules and violators. S.A. Hooper of Milwaukee South was elected chairman and J.E. Rioardan of Sheboygan was elected secretary at that meeting.

## Serving The Membership

One of the major changes in the WIAA structure came in 1949 with the institution of an Advisory Council. While Board of Control members come from geographical areas of the state, the Council is made up of members according to school size - five from large schools, five from medium schools and five from small schools. Beginning in 1985-86, a gender at-large representative became the 16th member of the Council. In 1993, an ethnic minority at-large representative was added to both the Board of Control and Advisory Council as was a nonpublic school representative in 2000. Council members are also administrators (district administrators, high school principals or assistants at either position).

The WIAA prides itself in a strong communication program. The WIAA BULLETIN is printed four times yearly. The communication process also includes a comprehensive website and a network of committees. There is a Sports Advisory Committee (athletic administrators - male and female), and there are separate committees of coaches for each sport sponsored by member schools. There are also special committees providing input on junior high matters, on officials' registration, concerns on medical matters, and a sportsmanship advisory group.

A major function of the WIAA operation, outside of conducting tournament programs and enforcing eligibility rules, is the licensing program for over 9,500 officials and series of rules interpretation meetings covering almost all sports. Junior high/middle level athletics is also a WIAA responsibility, although only about one-quarter of the nearly 400 school districts in the state affiliate their programs. A significant new dimension was added to the WIAA in the 1980s with the concept of cooperative teams, whereby one or more individual schools join their programs in one or more sports where participation doesn't allow a satisfactory program at a single school.

## 2012-13 CHANGES

Amendment #1—Bylaws – Article III, Section 1, B. This change allowed protective equipment to be issued during the school year out of season for softball and baseball.

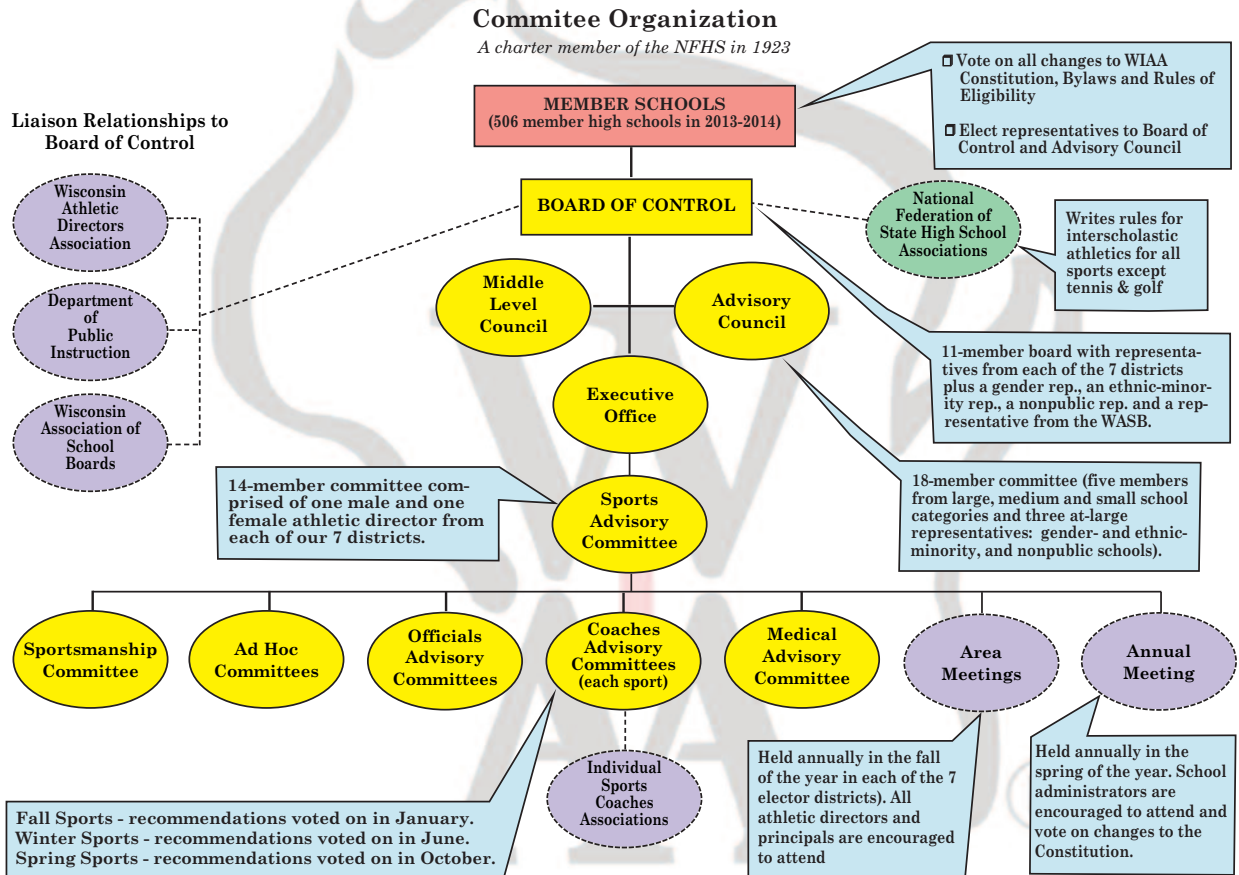
Amendment #2—Rules of Eligibility – Article II, Section 2, 4. This change allowed athletes who have established eligibility within a nonpublic school system prior to Grade 9 to be eligible by matriculation in that same school system.

Amendment #3—Rules of Eligibility – Article IV, Section 1, 4 (note). This change clarified violations when student images are used in advertisements.

Amendment #4—Rules of Eligibility – Article VI, Section 1, 2. This change allowed cross country athletes to delay reporting for nonschool training or competition until the first school competition.

# Committee Organization

## WISCONSIN INTERSCHOLASTIC ATHLETIC ASSOCIATION



## 2014 WIAA Annual Meeting Procedural Rules

**Business Procedure:** Robert's Rules of Order shall govern if not inconsistent with the WIAA Constitution.

**Authority:** The WIAA Constitution empowers the Board of Control to designate a time and place for an Annual Meeting for the purpose of conducting the business of this Association. Written notice of the Annual Meeting shall be provided member high schools at least 30 days prior to the date of the Annual Meeting. Each member high school (Grades 9-12) shall be entitled to one vote at the Annual Meeting, and this vote must be cast by the district administrator, chief executive officer, principal or other person designated by the local Board of Education or recognized governing body. The Constitution states the President of the Board of Control will chair the meeting.

**Motions:** All motions shall be in the affirmative. If the motion is seconded, the membership may debate or move directly to a vote.

**Recognition by the Chair:** A delegate may speak by going to a microphone, being recognized by the chair, give his or her full name and the name of the member school represented.

**Debate on the Floor:** The chair has the authority to establish time limits on individual presentations so that all representative positions can be stated.

**Resolutions:** The Constitution of the WIAA provides that "a proposed amendment to the Constitution, Bylaws or Rules of Eligibility of this Association may originate (1) at the Annual Meeting of this Association, (2) in the Board of Control, (3) in the Advisory Council or (4) by petition in

writing by the district administrator or high school principal of at least 10 % of the member high schools."

The Constitution instructs Executive Director Dave Anderson to "distribute to member high schools of this Association an informational bulletin detailing the wording of proposed amendments and a brief description of their meaning, intent and the effect of passage."

All member schools received such an informational bulletin earlier and the same material was printed in the BULLETIN. It also is part of the Annual Meeting handouts.

The Constitution further specifies that "member school representatives at the ensuing Annual Meeting (or a special emergency meeting) of this Association shall vote on the proposed amendment(s). If the majority of schools vote in favor of the proposed amendment(s), it shall become effective no later than the next following issue of the BULLETIN, the official publication of this Association."

If a proposed amendment develops at the Annual Meeting by a majority vote of schools represented, action to add it to the Constitution, Bylaws and Rules of Eligibility cannot be taken until the next Annual Meeting or, if the membership decrees, at a special emergency Annual Meeting. This procedure protects the rights of non-represented schools which would not have had prior knowledge of such a proposal.

**Voting:** All votes will be by written ballot. Color-coded ballots are included in each delegate's packet. Voting delegates have been appointed to serve as tellers, and they, with the help of the WIAA staff, will conduct the vote count.

# Proposed Amendments to the Constitution, Bylaws and Rules of Eligibility

*Effective 2014-15*

## CONSTITUTION

### **NUMBER 1 – CLASSIFICATION MULTIPLIER**

*This amendment brought forward by members of the Association would multiply the enrollments of all nonpublic member schools by 1.65 for tournament placement purposes.*

#### **Article III – Membership**

##### **Section 3 – Classification – p. 15**

A. Each senior high school shall be classified for purposes of membership, representation, and competition (including tournaments where necessary) on the basis of previous year's enrollment on the third Friday in September.

- 1) Schools with only Grades 10-12 students shall add, for purposes of classification and competition:
  - a. The total enrollment figure of the Grade 9 students, if there is only one school with Grades 10-12 students in the district.
  - b. One-third of the enrollment of Grades 10-12, if there is more than one school with Grades 10-12 students in the district.
- 2) For nonpublic schools, the previous year's enrollment on the third Friday in September would be multiplied by 1.65.
- 3) The Board of Control shall have authority to adjust enrollment figures in unusual situations (such as consolidation, formation of new school, gain or loss of district, etc.), provided such information is made known before September 15 of each year.
- 4) The enrollment of schools consisting of students of only one sex shall be doubled to determine its classification.

Note: When two or more school districts consolidate, the third Friday enrollment count of the previous year will be used for all WIAA tournaments.

- 5) In a multiple high school district, charter school enrollment will be identified by the district according to student residence. The students will be assigned and counted by the school of residence for participation, enrollment and divisional classification.



# CONSTITUTION

## **NUMBER 2 – CONFERENCE REALIGNMENT**

*This change would return the authority and control over conference formation and affiliation back to individual member schools and local control.*

### **Article VI – Powers and Duties of the Board of Control – p. 19-20**

#### **Section 10 – Conference Alignment**

- ~~A. The Board of Control has the authority to take action to bring about a reasonable conference affiliation and relationship for member high schools. Reasonable conference affiliation and relationship with member high schools may include total movement of member schools, sport specific relief, and/or scheduling assistance. Note: It is not the intent to make wholesale changes in existing conference lines. It should be understood, however, that there could be shake-ups in areas where conference affiliation problems are particularly acute, and it may not be realistic to find a solution for every member school.~~
- ~~B. For inclusion in a conference, any member high school, either through co-op application or by singular sponsorship, must offer one sport for boys and one sport for girls in the fall, winter, and spring. Schools that are not coeducational must adhere to a similar single-gender requirement.~~
- ~~C. Member schools that voluntarily withdraw from their WIAA assigned conference in any sport without conference approval shall be removed from the same conference schedules in all sports for two years.~~
- ~~D. Member schools that voluntarily withdraw from their WIAA assigned conference in any sport with or without conference approval shall be removed from the WIAA tournament in the same sport for two years (except football, which is four years).~~

#### **Section 10 – Cooperative Teams**

- A. The Board of Control has authority to approve . . .  
etc.

#### **Section 11 – Dissolution**

- A. Upon dissolution or final liquidation of the Association, . . .

*New sections would be created in the Constitution and Bylaws as follows:.*

## **WIAA Constitution**

### **Article III – Membership – p. 14-15**

#### **Section 4 – Conference Affiliation**

- A. The Association's member schools shall be responsible for the formation of conferences and the placement of schools in conferences and conference realignment.
- B. For inclusion in a conference, any member high school, either through co-op application or by singular sponsorship, must offer one sport for boys and one sport for girls in the fall, winter, and spring. Schools that are not coeducational must adhere to a similar single-gender requirement.

#### **Section 5 – Dues**

- A. Member schools shall pay annual dues . . .

#### **Section 6 – Expulsion**

- A. A member school may be expelled from . . .

#### **Section 7 – Voluntary Resignation**

- A. A school that voluntarily terminates membership . . .

WIAA Bylaws

Article II – School Competition and Practice Requirements – p. 26

**Section 2 – Conference Affiliation**

- A. The Association’s member schools shall be responsible for conference realignment.
- B. For inclusion in a conference, any member high school, either through co-op application or by singular sponsorship, must offer one sport for boys and one sport for girls in the fall, winter, and spring. Schools that are not coeducational must adhere to a similar single-gender requirement.

**Section 3 – Competition and Practice Restrictions**

- A. A school may not hold practice, . . .
  - 1) A school may not assemble . . .
  - 2) A school may not organize conditioning . . .
  - 3) A school may not conduct intramural . . .
- B. Exceptions:  
So long as participation is voluntary . . .

**Section 4 – Nonschool Participation**

- A. A school may not become involved financially, . . .

**Section 5 – School Facilities**

- A. These rules do not prevent a school’s facilities . . .

**Section 6 – A school shall not Participate in:**

- A. Post-season contests (other than Association tournament games).
- B. Contests on Sunday, unless such participation . . .
- C. Contests held in conjunction with professional, . . .  
etc.

**Section 7 – Classes Interrupted**

- A. In the event scheduled classes are interrupted or terminated . . .  
etc.

*Corresponding changes in Conference Alignment section of the Senior High Handbook, p. 42.*

	Advance to Annual Meeting	Support
Sports Advisory Committee	<u>2-12</u>	<u>0-14</u>
Advisory Council	<u>13-0</u>	<u>1-12</u>
Board of Control	<u>9-1</u>	<u>4-6</u>
<u>      </u>	Support adoption	
<u>  X  </u>	Don’t support adoption	
<u>      </u>	No position	

## BYLAWS

### **NUMBER 3 – SPORT MEETING REQUIREMENT FOR ALL COACHES**

*This change would require assistant coaches to complete the rule meeting.*

#### **Article VIII – Coaches Qualifications**

##### **Section 4 – Sport Meeting Requirement – p. 29**

- A. ~~The head coach, or a person designated by the school as a replacement in the event of an emergency approved by the Association office,~~ All coaches, whether paid or unpaid, shall be required to attend a WIAA sport/rules meeting specific to the sport they coach and/or watch a WIAA sport/rules video, if such meetings or videos are offered in a for that sport.

	Advance to Annual Meeting	Support
Sports Advisory Committee	<u>14-0</u>	<u>14-0</u>
Advisory Council	<u>13-0</u>	<u>13-0</u>
Board of Control	<u>10-0</u>	<u>10-0</u>

- X   Support adoption  
      Don't support adoption  
      No position

## RULES OF ELIGIBILITY – Continued

### **NUMBER 4 – REQUIRING FOOTBALL ACCLIMATIZATION DURING SUMMERTIME CONTACT DAYS**

*This change requires football coaches to follow the fall acclimatization policy during their summertime unrestricted school coaching contact days.*

#### **Article VI – Nonschool Participation**

##### **Section 2 – Out-of-Season – p. 37-38**

- A. It is the philosophy of this Association that athletes . . .
- B. With school consent, in the summertime, members of a school's team . . .
- C. Other than during the actual school season and those days designated as unrestricted coach contact days in the summertime, the following provisions shall apply to nonschool participation in accordance with Section 2A above:
  - 1) An acceptable nonschool program or activity is one which is not limited to students on the basis of a school affiliation, athletic experience, team status, etc. and no school monies or resources can be applied.
  - 2) The person who will be coaching a student the following school season shall not be permitted to coach that student other than during the designated school season and Board of Control approved coach contact days in the summertime. Board of Control approved summertime coach contact is as follows:
    - a. Coaches in all WIAA recognized sports (baseball, cross country, football, golf, gymnastics, softball, swimming & diving, tennis, track & field, volleyball, soccer, basketball, hockey and wrestling) have been afforded up to 5 days of unrestricted summertime coaching contact between the end of school and July 31, in accordance with the Bylaws and as described in item B of this section. The five days do not need to be consecutive.

Note: There must be a minimum of one calendar week (Sun.-Sat.) of no school and/or coach contact (i.e. the week immediately preceding) the first allowed practice in a fall sport (beginning in 2012).

Note 2: Football must follow the WIAA Fall Acclimatization policy.
    - b. Unlimited nonschool coaching contact beyond the five unrestricted days is permitted to continue throughout the summertime (when school is not in session) in the sports of baseball, cross country, golf, gymnastics, soccer,\* softball, swimming & diving, tennis, track & field and wrestling, in accordance with the Bylaws and as described in Section 2 – A and C-1) of this section.

\*Unlimited nonschool coach contact for fall soccer must conclude by July 31.
    - c. This provision shall not prevent a coach from having supervisory . . .  
etc.

	Advance to Annual Meeting	Support
Sports Advisory Committee	<u>*</u>	<u></u>
Advisory Council	<u>13-0</u>	<u>13-0</u>
Board of Control	<u>10-0</u>	<u>10-0</u>

- ☒ Support adoption  
☐ Don't support adoption  
☐ No position



## RULES OF ELIGIBILITY – Continued

### **NUMBER 5 – PROVIDING THE SAME OPPORTUNITIES FOR SOCCER COACHES DURING THE SUMMERTIME**

*This change provides that all sports with unlimited nonschool coaching contact will be the same.*

#### **Article VI – Nonschool Participation**

##### **Section 2 – Out-of-Season – p. 37-38**

- A. It is the philosophy of this Association that athletes . . .
- B. With school consent, in the summertime, members of a school's team . . .
- C. Other than during the actual school season and those days designated as unrestricted coach contact days in the summertime, the following provisions shall apply to nonschool participation in accordance with Section 2A above:
  - 1) An acceptable nonschool program or activity is one which is not limited to students on the basis of a school affiliation, athletic experience, team status, etc. and no school monies or resources can be applied.
  - 2) The person who will be coaching a student the following school season shall not be permitted to coach that student other than during the designated school season and Board of Control approved coach contact days in the summertime. Board of Control approved summertime coach contact is as follows:
    - a. Coaches in all WIAA recognized sports (baseball, cross country, football, golf, gymnastics, softball, swimming & diving, tennis, track & field, volleyball, soccer, basketball, hockey and wrestling) have been afforded up to 5 days of unrestricted summertime coaching contact between the end of school and July 31, in accordance with the Bylaws and as described in item B of this section. The five days do not need to be consecutive.  
Note: There must be a minimum of one calendar week (Sun.-Sat.) of no school and/or coach contact (i.e. the week immediately preceding) the first allowed practice in a fall sport (beginning in 2012).
    - b. Unlimited nonschool coaching contact beyond the five unrestricted days is permitted to continue throughout the summertime (when school is not in session) in the sports of baseball, cross country, golf, gymnastics, soccer,\* softball, swimming & diving, tennis, track & field and wrestling, in accordance with the Bylaws and as described in Section 2 – A and C-1) of this section.  
~~\*Unlimited nonschool coach contact for fall soccer must conclude by July 31~~
    - c. This provision shall not prevent a coach from having supervisory . . .  
etc.

	Advance to Annual Meeting	Support
Sports Advisory Committee	<u>14-0</u>	<u>      </u>
Advisory Council	<u>13-0</u>	<u>13-0</u>
Board of Control	<u>10-0</u>	<u>10-0</u>

- ☒ Support adoption
- ☐ Don't support adoption
- ☐ No position

## EDITORIAL CHANGES

*Editorial changes are attempts to clarify existing rules without making any change in the interpretation of the rule. In some instances, the change may be merely a word(s) or the addition or deletion of a sentence, while in other cases the change may reflect Board of Control interpretation of membership wishes.*

## CONSTITUTION

### Article VI – Powers and Duties of the Board of Control – p. 19

#### Section 3 – Penalties

- A. Any of the following penalties may be imposed upon member schools, which violate Association rules and regulations, if such action is regarded as necessary for maintenance of discipline:
- 1) Suspension of membership for not more than one year.
  - 2) Probation for not more than one year.
  - 3) Denial of participation in Association tournament program.
  - 4) Denial of any area of Association services and benefits.
  - 5) Monetary fine and/or restitution equal to Association expense incurred in any investigation/legal action and actual reimbursement of costs resulting from the violation or legal action.
  - 6) Forfeiture (team sports) of contests won by school or (individual sports) of points/places won by individuals.
  - 7) Loss of conference affiliation.
- Note: All parties concerned may be convened after 48 hours of notice to consider charges filed against a member school.
- B. If a school declared disqualified or a student declared ineligible is permitted . . .

## BYLAWS

### Article VIII – Coaches Qualifications

#### Section 4 – Sport Meeting Requirement – p. 29

- A. The head coach, or a person designated by the school as a replacement in the event of an emergency approved by the Association office, shall be required to attend a sport meeting or watch a sport video and complete the rules exam, if such meetings or videos and exams are offered in a sport.

## RULES OF ELIGIBILITY

## REFERENCE TO BYLAWS

### Article I – General – p. 32

#### Section 8 – Court Injunction/Restraining Order

- A. If a school declared disqualified or a student declared ineligible is permitted to participate in interscholastic competition, because of a court restraining order and/or injunction against the school or WIAA, and if such restraining order and/or injunction subsequently is voluntarily vacated, stayed, reversed, or finally determined by the courts not to justify injunctive relief, one or more of the penalties outlined in Article I, Section 5-A-1) and 2) may be taken in the interest of restitution and fairness to other member schools. (See Bylaws p. 19).

## Editorial – continued

### Article II – Residence and Transfer – p. 34

#### Section 4 – Foreign Exchange Students

A. This provision applies to students participating in foreign exchange programs. Foreign students attending a member school, but not participating in an exchange program, may receive consideration under Section 5, waivers and/or nonvarsity eligibility in accordance with Section 1B and 2B of this Article.

- 1) The residence requirement may be waived for one year, upon request, for students involved in foreign exchange programs that have received a ‘Full’ listing status by the Council on Standards for International Educational Travel (CSIET). For students who are “directly placed” through an exchange program, students who are placed through an exchange program not affiliated with CSIET, or students who will not be in attendance for at least one complete semester from start to finish, eligibility will be limited to nonvarsity competition.

Note 1: The foreign exchange program must assign students to host families by a method that ensures that no student, school or other interested party may influence the assignment for athletic or other purposes. The foreign exchange student may not be selected or placed on any basis related to his/her athletic interests or abilities. Direct placement refers to a pre-existing relationship with a family, school and/or community which affects the student’s placement.

Note 2: All foreign students must have a physical conducted in the United States prior to participating in practice or competition.

- 2) Foreign exchange students who transfer after attending one day of school and/or one athletic practice are ineligible for varsity competition at the new school unless approval is granted by the Board of Control in accordance with the waiver provisions described in Section 5 of this Article.
- 3) Foreign students attending and residing at member residential schools are exempt from the residence requirements.

Note: Transfer provisions apply identically to all students, both foreign and domestic.

### Article IV - Amateur Status – p. 34-35

#### Section 1 – Loss of Eligibility

A. A student shall be an amateur in all recognized sports of this Association . . .

B. A student shall be determined to be in violation if he/she:

- 1) Accepts, receives and/or directs to another, reimbursement or award in any form of (a) salary, (b) cash, (c) merchandise of any kind or amount or (d) share of game or season proceeds, for achievement in athletics.
  - a. Actual and necessary reimbursement for transportation, . . .
  - b. A student may receive an award which is symbolic . . .
  - c. A school may allow a student to retain items . . .
- 2) Signs a contract or agreement for services as a participating. . .
  - a. A student may be employed (but not self-employed) . . .
  - b. This rule shall not prevent a student from signing . . .
- 3) Receives compensation or benefit, directly or indirectly, for the use of name, picture, and/or personal appearance, as an athlete because of ability, potential, and/or performance as an athlete. This includes but is not limited to: receiving free and/or reduced rates on equipment, apparel, camps/clinics/instruction and competitive opportunities that are not identical for any and all other participants interested students.
- 4) Is identified as an athlete, provides endorsement as an athlete, or appears as an athlete, in the promotion of a commercial/advertisement and/or profit-making event, item, plan or service.
- 5) Plays in any contest (school or nonschool) under a name other than his/her own name.

**Article VI – Nonschool Participation – p. 37**

**Section 1 – In-Season**

- A. It is the philosophy of this Association that a student owes loyalty and allegiance to the school and team of which he/she is a member during the season of a given sport. A student becomes ineligible in a sport for the remainder of the season for competing in nonschool game, meet, or contest in the same sport during the season of practice and competition established by the school. The penalty may be reduced upon request of a school on the basis of documented extenuating circumstances.
- 1) Nonschool games, meets, or contests shall be interpreted to include (a) all games, meets, or contests outside the control of the school and (b) any games, meets, or contests within a school (other than official interscholastic athletic program) involving another school or a nonschool organization.
  - 2) A student who was a member of a school team in a given sport during the previous year may not delay reporting for the school team beyond the school's official opening day of practice in order to continue nonschool training or competition, except in the fall-sponsored sports of cross country, tennis, golf, and swimming, provided the delay does not extend beyond the first interscholastic meet.
  - 3) A student who is cut from the squad, during the regular season (not including WIAA tournaments). . .
  - 4) This rule (prohibiting students from competing in nonschool programs during the school season in the same sport) may be waived on behalf of an exceptional athlete provided:
    - a. The competition has international ramifications, . . .
    - b. The school requests an exemption on the basis . . .
    - c. The athlete: . . .
  - 5) A student must discontinue summertime participation in nonschool programs competition prior to the first day of the school's official opening day of practice in the same sport. Note: See exception in Section 1-A-2) of this Article.



## Editorial – continued

### Article VI – Nonschool Participation

#### Section 2 – Out-of-Season – p. 37-38

- A. It is the philosophy of this Association that athletes . . .
- B. With school consent, in the summertime, members of a school's team . . .
- C. Other than during the actual school season and those days designated as unrestricted coach contact days in the summertime, the following provisions shall apply to nonschool participation in accordance with Section 2A above:
- 1) An acceptable nonschool program or activity is one which is not limited to students on the basis of a school affiliation, athletic experience, team status, etc. and no school monies or resources can be applied.
  - 2) The person who will be coaching a student the following school season shall not be permitted to coach that student other than during the designated school season and Board of Control approved coach contact days in the summertime. Board of Control approved summertime coach contact is as follows:
    - a. **Unrestricted School Coaching Contact** - Coaches in all WIAA recognized sports (baseball, cross country, football, golf, gymnastics, softball, swimming & diving, tennis, track & field, volleyball, soccer, basketball, hockey and wrestling) have been afforded up to 5 days of unrestricted ~~summer-time~~ school coaching contact between the end of school and July 31, in accordance with the Bylaws and as described in item B of this section. The five days do not need to be consecutive.

(1) ~~Note:~~ There must be a minimum of one calendar week (Sun.-Sat.) of no **unrestricted** school ~~and/or coach~~ coaching contact (i.e. the week immediately preceding) the first allowed practice in a fall sport ~~(beginning in 2012)~~. This does not affect unlimited nonschool coaching contact.
    - b. **Unlimited Nonschool Coaching Contact** – ~~beyond the five unrestricted days is permitted to continue throughout the summertime (when school is not in session)~~ Coaches in the sports of baseball, cross country, golf, gymnastics, soccer\*, softball, swimming & diving, tennis, track & field and wrestling, have been afforded unlimited nonschool coaching contact beyond the five unrestricted days that is permitted to continue throughout the summertime (when school is not in session from the last day of school to the start of school) in accordance with the Bylaws and as described in Section 2 – A and C-1) of this section.
    - c. This provision shall not prevent a coach from having supervisory . . .
    - d. Coaches are allowed to recreate along with students in school . . .
    - e. Coaches are allowed to use some or all of their athletes, as clinicians, . . .
    - f. A member school is permitted to supervise conditioning programs . . .
  - 3) With approval of its governing body, a school may issue its own equipment, uniforms and other apparel for use by athletes in training or nonschool competition in the summertime, at its own discretion.
  - 4) It is not permissible for any person or organization, except the student or parents, to pay ~~100% of~~ **for** the **entire** cost or fee of any kind of nonschool activity involving specialized training or similar instruction. Schools are reminded that free and/or reduced rate opportunities afforded to select individuals can impact on amateur status.

Note: This provision shall not prevent a school from covering the costs of team participation in a clinic or similar activity during the season of a sport and/or unrestricted summer contact days.
  - 5) A student must discontinue summertime participation in nonschool . . .

	Advance to Annual Meeting	Support
Board of Control	<u>10-0</u>	<u>10-0</u>
<u>  X  </u>	Support adoption	
<u>     </u>	Don't support adoption	
<u>     </u>	No position	

# WIAA ANNUAL MEETING – APRIL 16, 2014

## Treasurer's Report – WIAA Athletic Administration

### Corey Baumgartner, Treasurer – Board of Control

#### Results

The official statement of the financial condition of the Wisconsin Interscholastic Athletic Association for the fiscal year ending July 31, 2013 is reported in the 2012-13 edition of the WIAA Yearbook. It was certified as being correct by the audit firm of Grant Thornton.

Listed below is the Statement of Activities of the WIAA General Account for the last three years with statements of operations.

Revenue	2011	2012	2013
Membership dues .....	\$ 415,275	\$ 416,100	\$ 419,800
Tournaments .....	6,567,553	6,689,207	6,873,490
Registration of officials .....	349,576	345,584	330,832
Miscellaneous .....	<u>413,185</u>	<u>340,006</u>	<u>364,710</u>
Total revenue .....	7,745,589	7,790,897	7,988,832
Operating expense			
Tournaments .....	4,547,233	4,450,591	4,391,571
Administrative and general .....	2,725,296	2,756,985	2,578,785
Special services			
Committees and rule helpers .....	28,154	25,441	23,771
Clinics and conferences .....	30,522	23,931	31,169
Rule books .....	189,208	202,676	180,290
Audio visual .....	450	649	500
Depreciation of property and equipment .....	71,263	67,139	87,720
Publications printing .....	<u>38,152</u>	<u>36,492</u>	<u>30,786</u>
Total operating expense .....	<u>7,630,278</u>	<u>7,563,905</u>	<u>7,324,592</u>
Increase (decrease) in unrestricted net assets from operations .....	115,311	226,992	664,240
Other revenue (expense)			
Investment gain (loss) net of related expenses .....	98,512	(13,783)	110,931
Miscellaneous .....	<u>2,046</u>	<u>8,695</u>	<u>941</u>
Total other gains (losses) .....	<u>100,558</u>	<u>(5,088)</u>	<u>111,872</u>
Increase (decrease) in unrestricted net assets .....	215,869	221,904	776,112
Unrestricted net assets at beginning of year .....	<u>2,603,009</u>	<u>2,818,878</u>	<u>3,040,782</u>
Unrestricted net assets at end of year .....	<u>\$ 2,818,878</u>	<u>\$ 3,040,782</u>	<u>\$ 3,816,894</u>

#### 2013-14 Projections

At the present time our budget outlook for the 2013-14 school year is:

Income budgeted .....	8,424,759
Income projected .....	8,301,651
Projected amount of income over (under) budgeted figure .....	(123,108)
Operating expense budgeted .....	8,424,759
Operating expense projected .....	8,116,797
Amount of expense over (under) budget .....	(307,962)
	Net 184,854

*These figures are based on as yet incomplete winter tournament financials and spring tournaments meeting budgeted figures.*

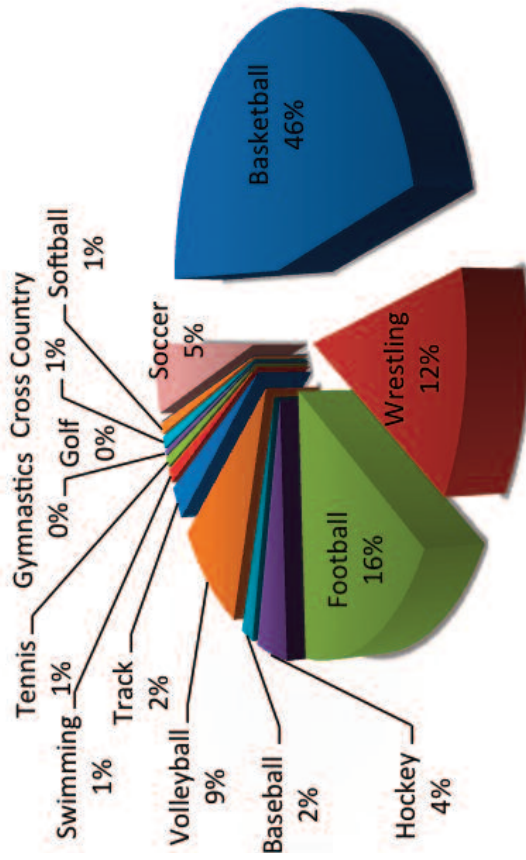
The budget approved for the 2013-14 fiscal year was based on an expectation of balanced receipts and expenditures. During the current fiscal year, fall tournaments provided favorable net results by \$282,076 as a result of better-than-projected attendance at several key fall tournaments and expenses that were less than projected. Though winter tournament financials are still incomplete, the gains of fall may be off-set somewhat by winter tournament attendance which trailed 2013 in most of the winter state finals. The eventual realities of the as-yet-unknown spring tournament series will also play a role in the financial wrap-up of 2013-2014.

The combination of these factors along with many newly increased reimbursements to members and officials make the current year projections highly subject to change.

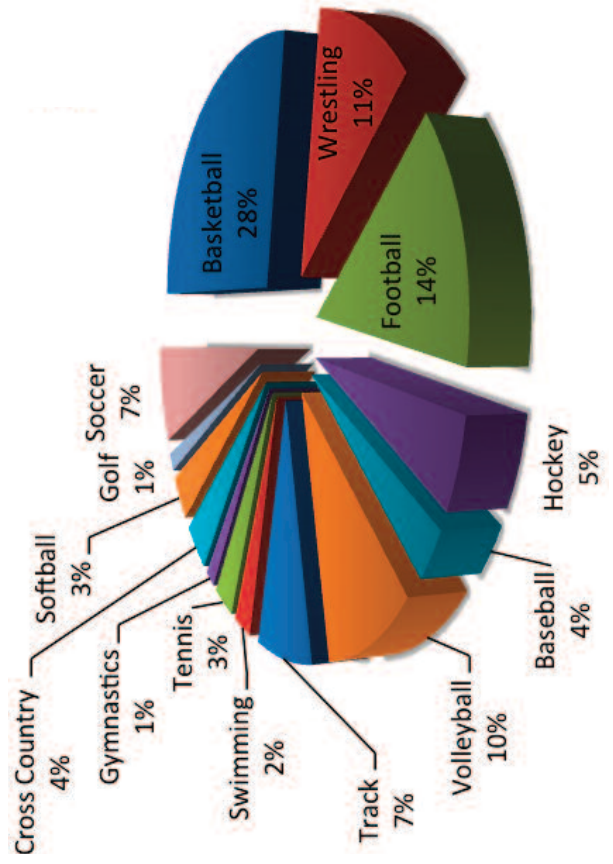
#### 2014-15 Outlook

With no projections for increasing member dues and fees, ticket prices or any other major financial changes, the coming year's operational budget will again be largely shaped by projected tournament gate receipts. Each year roughly 86% of the WIAA's budget is driven by this primary revenue source. As an organization we will continue to be heavily reliant on weather and match-ups. The WIAA will continue to seek new revenue streams through partnerships and relationships with businesses that are a good fit with the philosophy and aims of our Association. All available indicators will again be applied to the development of the 2013-14 budget, along with on-going internal cost containment measures. Subsequently, a reasonable budget projection for 2014-15 would at this time likely bear a strong resemblance to the current year.

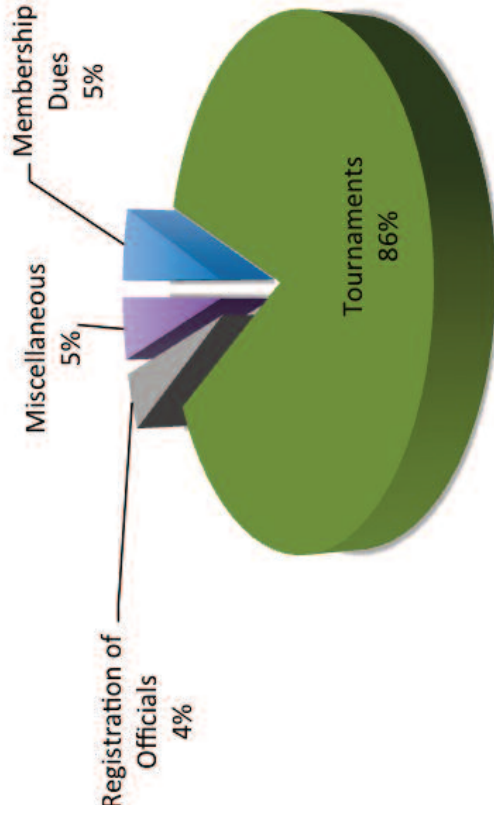
## 2012-13 Tournament Revenue



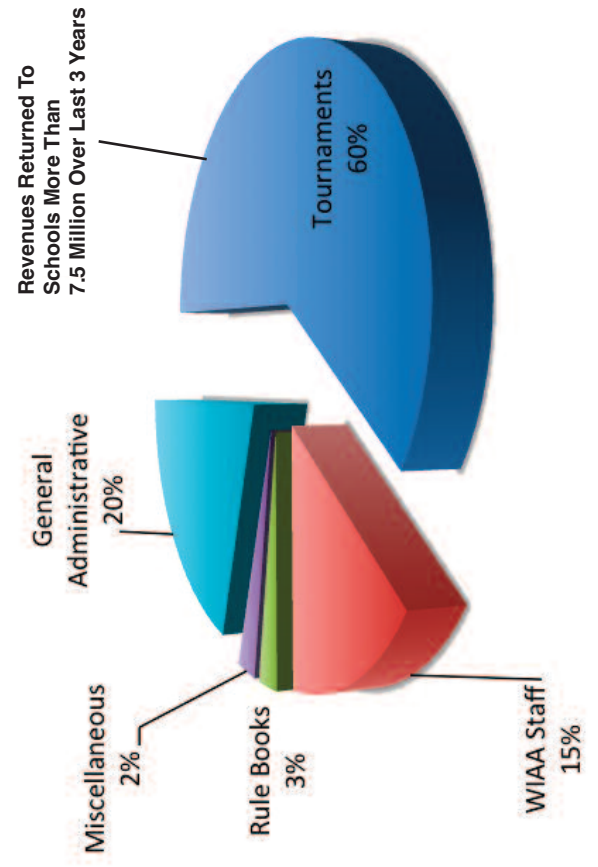
## 2012-13 Tournament Expense



## 2012-13 Operating Revenue



## 2012-13 Operating Expense



# Tournaments

## TOURNAMENT REVENUE, EXPENSE AND EXCESS (DEFICIT)

	2012-2013			2011-2012		
	Revenue	Expense	Excess (deficit)	Revenue	Expense	Excess (deficit)
Basketball . . . . .	\$3,166,412	1,202,610	1,963,802	\$3,006,201	1,234,062	1,772,139
Wrestling . . . . .	827,257	488,061	339,196	786,693	484,238	302,455
Football . . . . .	1,097,698	623,273	474,425	1,066,509	610,287	456,222
Hockey . . . . .	277,746	235,716	42,030	295,079	240,585	54,494
Baseball . . . . .	109,101	148,955	(39,854)	136,178	163,082	(26,904)
Volleyball . . . . .	614,345	445,737	168,608	593,219	435,681	157,538
Track . . . . .	166,270	318,606	(152,336)	168,698	322,696	(153,998)
Swimming . . . . .	69,798	100,471	(30,673)	70,454	117,335	(46,881)
Tennis . . . . .	51,739	118,054	(66,315)	51,873	115,576	(63,703)
Gymnastics . . . . .	25,622	56,183	(30,561)	25,737	55,137	(29,400)
Cross Country . . . . .	60,830	153,987	(93,157)	60,139	151,799	(91,660)
Softball . . . . .	54,315	141,323	(87,008)	66,886	155,624	(88,738)
Golf . . . . .	—	56,349	(56,349)	—	55,371	(55,371)
Soccer . . . . .	352,357	302,246	50,111	361,541	309,118	52,423
	<u>\$6,873,490</u>	<u>\$4,391,571</u>	<u>\$2,481,919</u>	<u>\$6,689,207</u>	<u>\$4,450,591</u>	<u>\$2,238,616</u>

## 2014 AREA MEETINGS

### 9 A.M.

Monday, September 8 – Mount Horeb High School  
 Tuesday, September 9 – Oconomowoc High School  
 Wednesday, September 10 – Antigo High School

Monday, September 15 – Greenfield High School  
 Tuesday, September 16 – Mauston High School

Tuesday, September 23 – Rice Lake High School  
 Wednesday, September 24 – Fox Valley Lutheran High School, Appleton

## MIDDLE LEVEL/JUNIOR HIGH SURVEY RESULTS

### Are you a current WIAA middle level/junior high member?

Dist. Admin = Yes 10/No 75  
 Principals = Yes 20/No 90  
 85% of the responses came from non-WIAA members.

### Do you currently sponsor middle level/junior high athletic programs?

Dist. Admin = Yes 79/No 6  
 Principals = Yes 107/No 3  
 Of All Responses -- 95% Yes 5% No

### Should WIAA continue to offer a middle level/junior high membership opportunity?

Dist. Admin = Yes 47/No 38  
 Principals = Yes 64/No 46  
 Of All Responses -- 57% Yes 43% No

### Should WIAA middle level/junior high membership be mandatory if your high school is a WIAA member?

Dist. Admin = Yes 8/No 77  
 Principals = Yes 18/No 92  
 Of All Responses -- 13% Yes 87% No

### Does the WIAA philosophy regarding middle level/junior high need to be changed?

Dist. Admin = Yes 10/No 75  
 Principals = Yes 11/No 99  
 Of All Responses -- 11% Yes 89% No

### Should a WIAA tournament model be developed for middle level/junior high sports?

Dist. Admin = Yes 10/No 75  
 Principals = Yes 69/No 41  
 Of All Responses -- 41% Yes 59% No

### If tournaments were offered at the middle level/junior high would your middle level/junior high become a WIAA member?

Dist. Admin = Yes 19/No 66  
 Principals = Yes 27/No 83  
 Of All Responses -- 24% Yes 76% No

### Should dual participation (participating on school team and club team at the same time) be allowed at the middle level/junior high?

Dist. Admin = Yes 50/No 35  
 Principals = Yes 69/No 41  
 Of All Responses -- 61% Yes 39% No

### If dual participation was allowed would your middle level/junior high become a WIAA member?

Dist. Admin = Yes 23/No 62  
 Principals = Yes 27/No 83  
 Of All Responses -- 26% Yes 74% No

**Sent to 473 district administrators = 85 responded (18%)**

**Sent to 680 middle level/junior high school principals = 110 responded (16%)**